



Agenda

Study Session

January 11, 2016

Noon

Lausmann Annex — Room 151-157
200 South Ivy Street, Medford, Oregon

Subject:

1. 2015 Citizen Involvement Program Year-end Report – Carla Paladino
2. Update on Comprehensive Planning project list for 2016 – John Adam



City of Medford

Planning Department

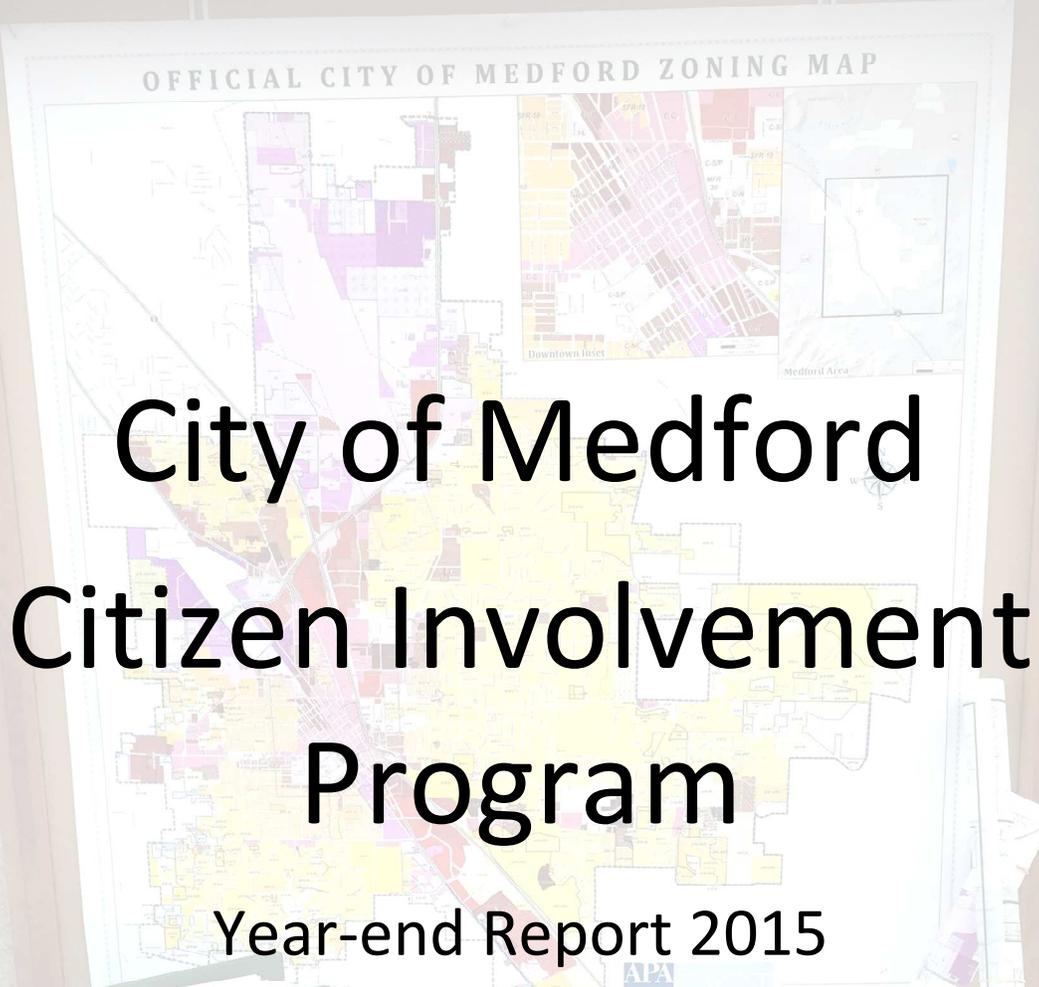
Working with the community to shape a vibrant and exceptional city

MEMORANDUM

Subject 2015 Citizen Involvement Program Year-end Report
To Planning Commission *for January 11th study session*
From Carla Angeli Paladino, Planner IV
Date January 4, 2016

A report is completed annually that outlines the citizen involvement program and the accomplishments made over the year. The completed report is presented to the City Council and made available to the public. A copy of the 2015 report is attached for the Planning Commission's review and comments.

Please review the document and bring any proposed changes or additions including recommendations for improvements to the program that the Commission would like to see included in the report.

The background of the slide is a photograph of a display case containing a large zoning map of Medford, Oregon. The map is titled "OFFICIAL CITY OF MEDFORD ZONING MAP" and shows various colored zones across the city. A "Downtown Inset" and "Medford Area" inset are also visible. In the foreground of the display case, there is a green book titled "COMPREHENSIVE PLAN AND LAND DEVELOPMENT CODE" for the City of Medford, Oregon. Next to it is a small sign for "National Community Planning Month 2015" with the APA logo. There are also some papers and a pen on a wooden surface in front of the map.

City of Medford Citizen Involvement Program

Year-end Report 2015

Planning Department
January 2016



CITIZEN INVOLVEMENT PROGRAM YEAR END REPORT 2015

January 2016

CITY OF MEDFORD VISION STATEMENT

We envision Medford as an outstanding community – a vibrant place for people to live, work, and play.

PLANNING DEPARTMENT MISSION STATEMENT

We are a dynamic team working with the community to shape a vibrant and exceptional city.

HISTORY

Citizen involvement is a long standing tradition in Medford. The first citizens' land use committee was formed in October 1974. This committee was formed by resolution of the City Council. The purpose of the committee was to evaluate the data gathered by the Planning Commission and City Council to



form the *Comprehensive Plan*. The citizens' committee evaluated this data and formulated goals, policies, and a plan map for the *Comprehensive Plan*, which was later

adopted on October 16, 1975. This is also the date the Medford Citizens' Committee was appointed by

City Council. Membership on this citizens' committee included 25 citizens representing virtually all occupational, social, and economic groups of the region. After the adoption of the *Comprehensive Plan* Goals, Policies and Plan Map, the citizens' committee established itself into an organizational format. The Citizens Planning Advisory Committee (CPAC) was then established, serving the community for over thirty years.

PURPOSE

As required by the *Oregon Statewide Planning Goal 1*, the City of Medford is required to have a Committee for Citizen Involvement (CCI). Medford's CCI is the Planning Commission.

The Planning Commission is required to ensure implementation of the citizen involvement program in conformance with all applicable laws and regulations and to continually evaluate the success of the program. The PC is responsible for preparing a formal evaluation of the citizen involvement program at least once a year for transmittal to City Council. Suggestions are encouraged to alleviate any problem areas.

STATEWIDE PLANNING GOAL 1

Statewide Planning Goal 1 states, "To develop a citizen involvement program that insures the opportunity for all citizens to be involved in all phases of the planning process." Goal 1 requires that cities clearly define procedures by which the general public can be involved in the on-going land use planning process and incorporate the following components:



- (1) Widespread citizen involvement;
- (2) Communication to assure effective two-way communication with citizens;
- (3) Citizen influence to provide the opportunity for citizens to be involved in all phases of the planning process;

- (4) Technical information to assure that technical information is available in an understandable form;
- (5) Feedback mechanisms to assure that citizens will receive a response from policy-makers; and
- (6) Financial support to insure funding for the citizen involvement program.

(1) CITIZEN INVOLVEMENT



As noted, the CCI for the City of Medford is the Planning Commission. The Planning Commission broadly represents the geographic areas and interests of Medford as related to land use and land-use decisions. This Commission is composed of members appointed by the City Council in an open, well-publicized public process. The Planning Commission has the ultimate responsibility of assisting with the development, implementation, and evaluation of the program that promotes and enhances citizen involvement in land-use planning.

(2) COMMUNICATION

The City of Medford has established mechanisms to provide for effective communication between citizens and elected and appointed officials. The various methods used in the land use planning process include: public hearing notices, on-site signs, public hearings, mailings, posters, questionnaires, face-to-face interaction, telephone assistance, and the City of Medford website.



(3) CITIZEN INFLUENCE

Through the citizen involvement program, citizens have the opportunity to inventory, analyze, and evaluate elements of proposed plans

and policies. The Planning Department ensures all *Comprehensive Plan* and *Land Development Code* amendment proposals are posted to the City of Medford website with a request for public comments. This opportunity to provide comments encourages citizen involvement in the development of policies and goals by which land is conserved and developed.

All development proposals are available to the public upon request. Copies of materials are found at the Medford Planning Department. Seven days prior to all public hearings, the agenda packets for the hearing are posted to the City of Medford Planning Department webpage. These agenda packets include the proposal accompanied by the Staff Report and all recommended conditions of approval. The Staff Report contains a recommendation to the approving authority.

(4) TECHNICAL INFORMATION

The land use process is clearly defined in the *Medford Land Development Code* (MLDC).



The Planning Department works diligently to articulate and clarify this process to all customers through various media: front counter interaction, telephone inquiries, and at *Land Development Committee (LD)* meetings. LD meetings provide the opportunity for applicants to meet with city staff members to review land use applications, discuss requirements of the code, and discuss options and next steps. This meeting is held prior to the public hearing and is informal in nature.

Additionally, all technical information contained in plans and studies is placed on the City of Medford website. The *Comprehensive Plan*, *Transportation Plan*, and *Riparian Inventory and Assessment* are some examples of the documents available.

(5) FEEDBACK MECHANISM

Land use decisions are made by review bodies, including the Planning Commission, Site Plan and Architectural Commission, and the Landmarks and Historic Preservation Commission. The outcomes of Commission hearings are mailed to those who testified at the public hearing or in writing, explaining the appeal process. Additionally, minutes of the hearings are posted on the City of Medford website.



(6) FINANCIAL SUPPORT

The City of Medford funds the citizen involvement program in various ways. A Manager, planning staff, and recording secretary attend all Commission meetings (PC, SPAC, and LHPC). Additionally, planners prepare and present staff reports at the hearings, including the City Council. The Planning Department also staffs the Bicycle and Pedestrian Advisory Committee (BPAC) and other ad hoc committees. Such committees have included the Southeast Implementation Committee and the Water Conservation Site Development Committee.

Staffing of all these commissions and committees requires a high level of staff resources and city funds, which results in an efficient and valuable citizen involvement program.

COMMISSIONS AND COMMITTEES

All commission and committee members are citizen volunteers. The Planning Commission and Site Plan and Architecture Commission meet twice per month, while the Landmarks and Historic Preservation Commission and Bicycle and Pedestrian Advisory Committee meet one time each month. Ad hoc committees meet as necessary.

PLANNING COMMISSION

Members of the Planning Commission apply to and are appointed by the City Council. Openings for the PC are announced using media such as press releases, web site postings, and postings

in City Hall. The PC holds two public hearings per month, on the second and fourth Thursday at 5:30 PM. Two study sessions generally are held each month, on the second and fourth Monday at noon.

SITE PLAN AND ARCHITECTURAL COMMISSION

Like the PC, the Site Plan and Architectural Commission (SPAC) consist of members who are appointed by the City Council. Also like PC, SPAC position openings are posted on the City of Medford website and in city hall, while a press release is sent to all local media outlets. SPAC holds two quasi-judicial public hearings each month, on the first and third Friday at noon. Study sessions are held as needed.

LANDMARKS AND HISTORIC PRESERVATION COMMISSION

The Landmarks and Historic Preservation Commission also holds quasi-judicial public hearings. Members are appointed by the City Council. The Landmarks and Historic Preservation Commission meets on the first Tuesday of the month, starting at 5:30 PM.

BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE

The purpose of the Bicycle and Pedestrian Advisory Committee is to advise Medford City Council on plans and issues related to non-motorized transportation. Membership requires appointment by the City Council.

All members must reside in the City of Medford throughout his/her term.



AD HOC AND SPECIAL PROJECT COMMITTEES

The Planning Department also staffs and facilitates ad hoc committees, groups whose purpose is directly related to a specific project, Code Amendment, or Comprehensive Plan Amendment. The Water Conservation Site Development Committee is a recent example of such a committee. It was formed to draft an ordinance amending provisions of the Land De-

velopment Code pertaining to water conservation and landscaping. Code changes recommended by this committee were adopted by City Council.

Membership on these ad hoc committees is generally through appointment by the City Council.

CITIZEN INVOLVEMENT & THE MEDFORD LAND USE PROCESS



The City of Medford *Land Development Code* establishes the process by which land-use applications comply with the Citizen Involvement Program. These steps include the following: posting of signs on all properties with a current land-use proposal; availability to the public of submitted proposals; notice to all property owners within 200 feet of any proposed land-use application, or a minimum of 75 properties for Planned Unit Developments (PUD); neighborhood meetings prior to submittal of a land use application (for PUDs); except for LHPC, broadcast of public hearings on local television; the recording of minutes of each public meeting; and mailing decision letters to all citizens and affected parties who testified orally or in writing to a proposed land-use application, including an explanation of their appeal rights.

TYPES OF LAND-USE APPLICATIONS

There are four types of land-use applications: Class “A,” “B,” “C” and “D”.

CLASS “A”

Class “A” proposals are legislative. The PC provides a recommendation to the City Council who then makes the final decision. The Council decision is based upon applicable criteria of the Comprehensive Plan and Land Development Code, compliance with the Statewide Planning Goals and Guidelines, staff analysis, comments from the referral agencies, public testimony, and any other evidence that may be provided.

Class “A” applications include:

- (1) Major Comprehensive Plan Amendments;
- (2) Major Zoning Map Amendments; and
- (3) Code Amendments.

Number of Class “A” Applications Adopted in 2014 and 2015

CLASS “A” APPLICATIONS	APPLICATIONS ADOPTED IN 2014	APPLICATIONS ADOPTED IN 2015
Major Comprehensive Plan Amendments	3	0
Major Zoning Map Amendments	0	1
Code Amendments	8	6
TOTAL	11	7

CLASS “B”

Class “B” applications are quasi-judicial actions heard by the City Council who makes the final decision. The Council decision is based upon applicable criteria of the Comprehensive Plan and Land Development Code, compliance with the Statewide Planning Goals and Guidelines, staff analysis, comments from the referral agencies, public testimony, and any other evidence that may be provided.

Class “B” applications include:

- (1) General Land Use Plan Map (GLUP) Amendments;
- (2) Annexation;
- (3) Street Vacations; and
- (4) Transportation Facility Development Proposals.

Number of Class "B" Applications Approved in 2014 and 2015

CLASS "B" APPLICATIONS	APPLICATIONS APPROVED IN 2014 & 2015	
	2014	2015
GLUP Map Amendments	2	2
Annexations	0	1
Street Vacations	2	3
Transportation Facilities	1	1
TOTAL	5	7

CLASS "C"

Class "C" applications are quasi-judicial actions decided by Planning Commission, Site Plan and Architectural Commission, or the Landmarks and Historic Preservation Commission. These quasi-judicial actions may be appealed to the City Council. All Class "C" applications are required to receive final action within 120 days from the date the application is deemed complete. The decisions of Planning Commission, Site Plan and Architectural Commission, or the Landmarks and Historic Preservation Commission are based upon applicable criteria, staff analysis, comments from the referral agencies, public testimony, and any other evidence that may be provided. The 120 days may be extended at the request of the applicant, but in no case may the total extensions exceed 245 days.

Class "C" applications include:

- (1) Zone Changes;
- (2) Planned Unit Developments, Preliminary PUD Plans;
- (3) Conditional Use Permits;
- (4) Exceptions;
- (5) Site Plan and Architectural Reviews;
- (6) Land Divisions, Tentative Plats; and
- (7) Historic Reviews.

Number of Class "C" Applications Received in 2014 and 2015

CLASS "C" APPLICATIONS	APPLICATIONS SUBMITTED IN 2014 & 2015	
	2014	2015
Zone Changes	5	13
Preliminary Planned Unit Developments	3	2 (revisions)
Conditional Use Permits	5	9
Exceptions	8	15
Site Plan and Architectural Review	19	26
Land Divisions, Tentative Plats: Partitions	11	5
Subdivisions	13	14
Historic Review	17	23
TOTAL	81	107

CLASS "D"

Class "D" applications are Administrative decisions. The Planning Department Director is the designated approving authority for this type of application. The Director shall take final action within 120 days after the application is deemed complete and render a decision to approve, approve with conditions or deny the request.

A Class "D" application includes:

- (1) Temporary Portable Storage Containers
- (2) Private Street Renaming

Two requests for Temporary Portable Storage Containers were approved in 2015.

PUBLIC HEARINGS

Section 10.161 of the Medford *Land Development Code* regulates the conduct of public hearings before an approving authority.

In 2014, the City of Medford held 77 public hearings and 74 in 2015. The Planning Department is responsible for staffing the Planning Commission, Site Plan and Architectural Commission, and Landmarks and Historic Preserva-

tion Commission and presents at City Council meetings as necessary.

Number of Public Meetings in 2014 & 2015

APPROVING AUTHORITY	PUBLIC MEETINGS IN 2014 & 2015	
City Council	23	23
PC	20	22
SPAC	22	17
LHPC	12	12
TOTAL	77	74

PUBLIC HEARING NOTICES

Before public hearings can take place, various noticing requirements must first be met. As required by the *Land Development Code* and State Statute, the following methods are used to notice a public hearing. These may vary depending on the type of land use application.

- (1) The posting of signs on the subject property 21 days prior to the public hearing.
- (2) Mailed letters to all property owners within 200 feet of the subject site 20 days prior to the public hearing. PUDs are required to notice a minimum of 75 property owners;
- (3) For PUDs, neighborhood meetings prior to submittal of a land use application;
- (4) Notices printed in the local newspaper ten days prior to the public hearing;
- (5) Staff reports available seven days prior to the public hearing;
- (6) The posting of staff reports and public hearing notices on the Planning Department website seven days prior to the public hearing; and
- (7) Mailed decision notices.

The amount of public notification varies per project. Some long range planning projects that involve notice to both affected and surrounding properties require notice to hundreds of owners. A recent example is the Local Wetland Inventory project for the land within the Urban Reserves.

Notification for current planning projects can vary from less than twenty to several hundred.

BUILDING PERMITS

The table below shows the number of permits issued for new dwelling units in the years 2013–2015.



MEDFORD PERMITS ISSUED (2013–2015)	
Housing Types	Number of Units
2013	
ADU	10
Duplex	0
Manufactured Units	2
Multi-Family	116
Single-Family Attached	0
Single-Family	262
Total	390
2014	
ADU	10
Duplex	3
Manufactured Units	0
Multi-Family	111
Single-Family Attached	0
Single-Family	239
Total	363
2015	
ADU	3
Duplex	3 (6 units)
Manufactured Units	2
Multi-Family	6 (132 units)
Single-Family Attached	16
Single-Family	233
Total	392

ACCOMPLISHMENTS IN 2015

The City of Medford adopted the following Comprehensive Plan Amendments and Code Amendments in 2015:

PROJECT	DATE ADOPTED
Plan Authorization Amendments	March 19, 2015
Beekeeping	May 7, 2015
Spring Cleaning Amendments	July 2, 2015
General Land Use Plan Map amendment for the Airport	July 16, 2015
Portable Storage Containers & Class D applications	September 3, 2015
Marijuana related businesses	October 1, 2015
Housekeeping Amendments	December 17, 2015

Other public involvement projects include:

- (1) Planning staff held two open houses regarding the Wetland Inventory Project in the Urban Reserves.
- (2) In June, a ceremony to unveil the Greyhound Portal Sign was held at the Pear Blossom Park to explain and commemorate the structure that still stands.
- (3) The Planning Department staffed a booth at the Farmer’s Market during Community Planning Month (October) to bring awareness to the community and answer questions about land use planning in Medford. Staff informed the citizens about our bee ordinance. A question was asked of the citizens, “Downtown Medford should...”. (See below for responses)
- (4) A display at the library was installed during October Planning Month to bring awareness to the Planning profession.



- (5) Several staff participated as speakers or panelists in different community workshops and trainings including the Planners Network Meeting, AARP Livability Forum, Designing Active & Healthy Communities, Oregon Land Use Law seminar, and the Oregon Chapter of the American Planning Association.
- (6) The Sparta Building located at the north-east corner of Main and Riverside was awarded the DeMuro Award from Restore Oregon.

FARMERS MARKET BOOTH—CITIZEN INPUT

On October 8, 2015, Medford Planning staff set up a booth at the Thursday Farmers Market at the Medford Armory. We provided an opportunity for citizens to express their thoughts and aspirations for the community by completing the following phrase, “Downtown Medford should...”. Below are ideas and thoughts from citizens on what downtown should have or become:

- Grocery store
- Recreation center with pool
- Better signage
- More housing options
- Crosswalks
- Green bike lanes & additional bike lanes
- Angled parking
- Cleaner Bear Creek
- More pedestrian friendly

RECOMMENDATIONS FOR 2016

The City of Medford works hard to encourage meaningful citizen involvement. In addition to some of the efforts and practices already described the following projects will be worked on:



- (1) As the new floodplain administrator for the City, the Planning Department will continue to educate the public about floodplain and flood insurance topics and complete the necessary steps to re-certify Medford in the

Citizen Involvement Program Year End Report 2015

- Community Rating System (CRS) program;
- (2) Broaden our outreach to the community during National Preservation Month in May and National Planning Month in October;
 - (3) Try new forms of social media to gain feedback on projects and topics that matter to the citizens;
 - (4) Review the University of Oregon reports related to engaging minority groups in the community & identify ways we can further those goals.

QUESTIONS OR COMMENTS?

Contact Us:

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MEMORANDUM

Subject Comprehensive Planning Division Goals for 2016
To Planning Commission
From John Adam, Principal Planner
Date January 7, 2016 *for 1/11/2016 study session*

GOALS

The comprehensive planning division has come up with a set of goals for this year. Some are projects that are in process and need to be finished, others are related to the UGB amendment and so are more or less *de facto* requirements, and the rest are the types of projects aimed at fulfilling Council goals from the Strategic Plan or the Comprehensive Plan.

During the study session staff will outline the parameters of the projects and their interrelationships. The purpose of sharing this is both to inform the Commission and to obtain your perspective on the projects and approaches we might take.

The list is on the next page.

PROJECTS LIST

<u>Type</u>	<u>Date</u>
Comprehensive Plan amendments	
UGB Amendment	Fall?
TSP update	August
LWI adoption	June
Urbanization plans	Fall?
Area Plans	
Downtown (includes code amendments)	May
Greenway–Center Drive TOD	Begin in spring
Code amendments	
Wetland protection regulations	June
Public Facilities & Uses zoning district	June
Infill/multi-family design standards	Begin in spring
Maybes	
Eliminate PUD provisions	
Eliminate conditional zoning	
Go to single-map system	